

*ANNUAL FINANCIAL REPORT*

of the

**Galveston County Emergency Services District No. 2**

**For the Year Ended  
September 30, 2025**

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# Galveston County Emergency Services District No. 2

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*INDEPENDENT AUDITOR'S REPORT*

To the Board of Commissioners of the  
Galveston County Emergency Services District No. 2:

**Report on the Audit of the Financial Statements**

*Opinions*

We have audited the accompanying financial statements of the governmental activities and the general fund of Galveston County Emergency Services District No. 2 (the "District") as of and for the year ended September 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities and the general fund of the District, as of September 30, 2025, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

*Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

*Responsibilities of Management for the Financial Statements*

The District's management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for one year after the date that the financial statements are issued.

### *Auditor's Responsibilities for the Audit of the Financial Statements*

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## *Other Matters*

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information for the general fund be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.



BrooksWatson & Co., PLLC  
Certified Public Accountants  
Houston, Texas  
May 18, 2026

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***MANAGEMENT'S DISCUSSION  
AND ANALYSIS***

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# Galveston County Emergency Services District No. 2

## MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended September 30, 2025

The purpose of the Management's Discussion and Analysis (the "MD&A") is to give the readers an objective and easily readable analysis of the financial activities of the Galveston County Emergency Services District No. 2 (the "District") for the year ended September 30, 2025. The analysis is based on currently known facts, decisions, or economic conditions. It presents short and long-term analysis of the District's activities, compares current year results with those of the prior year, and discusses the positive and negative aspects of that comparison. Governmental Accounting Standards Board (GASB) Statement No. 34 establishes the content of the minimum requirements for MD&A. Please read the MD&A in conjunction with the District's financial statements, which follow this section.

### THE STRUCTURE OF OUR ANNUAL REPORT

The annual financial report is presented as compliant with the financial reporting model in effect pursuant to GASB Statement No. 34. The financial reporting model requires governments to present certain basic financial statements as well as a Management's Discussion and Analysis (MD&A) and certain other Required Supplementary Information (RSI). The basic financial statements include (1) government-wide financial statements, (2) individual fund financial statements, and (3) notes to the financial statements.

#### Government-Wide Statements

The government-wide statements report information for the District as a whole. These statements include transactions and balances relating to all assets, including capital assets. These statements are designed to provide information about cost of services, operating results, and financial position of the District as an economic entity. The Statement of Net Position and the Statement of Activities report information on the District's activities that enable the reader to understand the financial condition of the District. These statements are prepared using the *accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account even if cash has not yet changed hands.

The Statement of Net Position presents information on all of the District's assets and liabilities. The difference between the two is reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating. Other non-financial factors, such as the District's property tax base need to be considered to assess the overall health of the District.

The Statement of Activities presents information showing how the District's net position changed during the most recent year. All changes in the net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows – the accrual method rather than modified accrual that is used in the fund level statements.

# Galveston County Emergency Services District No. 2

## MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

For the Year Ended September 30, 2025

The Statement of Net Position and the Statement of Activities present the District using one class of activity:

1. Governmental Activities – The District's emergency service operations are reported here.

The government-wide financial statements can be found after the MD&A within this report.

### **FUND FINANCIAL STATEMENTS**

Funds may be considered as operating companies of the parent corporation, which is the District. They are usually segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal reporting requirements. The District's operations are reported using governmental funds.

#### **Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the year. Such information may be useful in evaluating the District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The District maintains one governmental fund. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balance for the general fund which is considered to be a major fund. The general fund is used to report the District's activities.

The District adopts an annual unappropriated budget for its general fund. A budgetary comparison schedule has been provided to demonstrate compliance with this budget.

# Galveston County Emergency Services District No. 2

## MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

For the Year Ended September 30, 2025

### Notes to Financial Statements

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes can be found after the financial statements within this report.

### Other Information

In addition to basic financial statements, this MD&A, and accompanying notes, this report also presents certain RSI. The RSI that GASB Statement No. 34 requires includes a budgetary comparison schedule for the general fund. The RSI can be found after the notes to the financial statements within this report.

### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of the District's financial position. For the District, assets exceed liabilities by \$5,263,194 as of year end. Restricted net position of \$54,973 represents the District's net pension asset, which is not available for general use. Unrestricted net position, \$4,138,712, may be used to meet the District's ongoing emergency service operations.

### Statement of Net Position:

	Governmental Activities		\$ Change
	2025	2024	
Current and other assets	\$ 4,183,603	\$ 3,778,256	\$ 405,347
Long-term assets	1,674,708	1,575,841	98,867
<b>Total Assets</b>	<b>5,858,311</b>	<b>5,354,097</b>	<b>504,214</b>
<b>Total Deferred Outflows</b>	<b>179,049</b>	<b>163,515</b>	<b>15,534</b>
Current liabilities	352,901	266,745	86,156
Long-term liabilities	420,878	211,478	209,400
<b>Total Liabilities</b>	<b>773,779</b>	<b>478,223</b>	<b>295,556</b>
<b>Total Deferred Inflows</b>	<b>387</b>	<b>-</b>	<b>387</b>
Net Position:			
Net investment in capital assets	1,069,509	1,272,889	(203,380)
Restricted	54,973	-	54,973
Unrestricted	4,138,712	3,766,500	427,185
<b>Total Net Position</b>	<b>\$ 5,263,194</b>	<b>\$ 5,039,389</b>	<b>\$ 223,805</b>

# Galveston County Emergency Services District No. 2

## MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

For the Year Ended September 30, 2025

The overall condition of the District experienced increases in property and sales taxes due to continued growth within the District. Current assets represent property, sales tax, and EMS receivables as well as cash, which increased by \$405,347. Capital assets (net of accumulated depreciation) increased by \$43,894 due to the purchase of Stryker medical equipment and Motorola communications equipment, partially offset by current year depreciation. Current liabilities represent amounts owed for expenditures related to current year VFD and EMS operations. Current liabilities increased primarily due to the current portion of the new Stryker note payable and accrued interest. Long-term liabilities increased as a result of the District issuing a new note payable in the amount of \$381,539 to finance the purchase of Stryker medical equipment, which more than offset principal payments made during the year.

### Statement of Activities:

The following table provides a summary of the District's changes in net position:

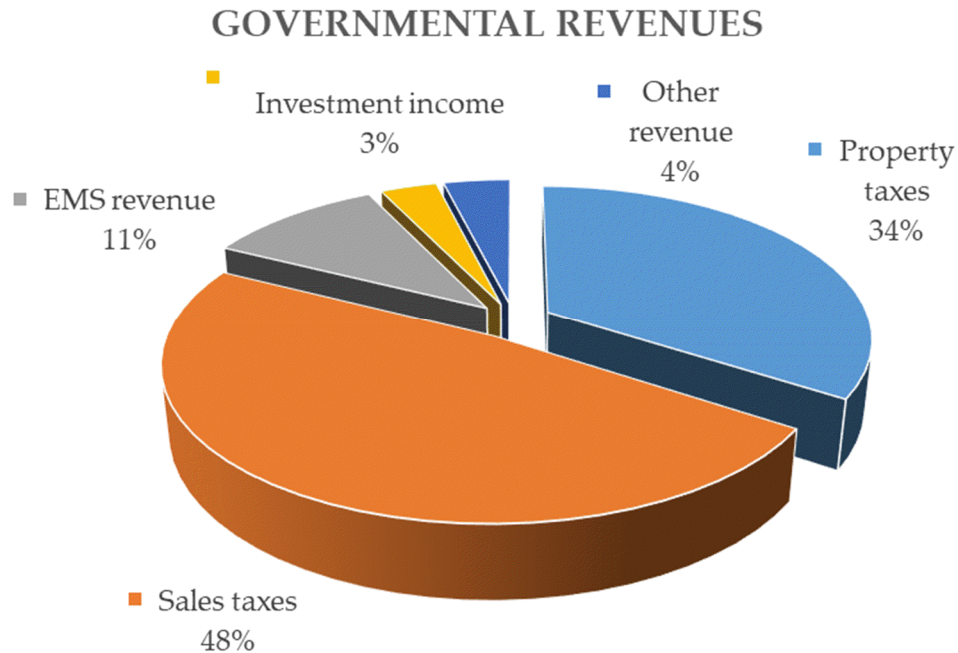
	Governmental Activities		\$ Change
	2025	2024	
<b>Revenues</b>			
General revenues:			
Property taxes	\$ 1,596,819	\$ 1,462,769	\$ 134,050
Sales taxes	2,079,778	2,068,131	11,647
EMS revenue	344,749	445,421	(100,672)
Investment income	135,561	142,759	(7,198)
Other revenue	31,633	168,283	(136,650)
<b>Total Revenues</b>	4,188,540	4,287,363	(98,823)
<b>Expenses</b>			
Public safety	3,951,440	3,531,118	420,322
Interest and fiscal charges	13,295	10,080	3,215
<b>Total Expenses</b>	3,964,735	3,541,198	423,537
<b>Change in Net Position</b>	223,805	746,165	(522,360)
Beginning Net Position	5,039,389	4,293,224	746,165
<b>Ending Net Position</b>	\$ 5,263,194	\$ 5,039,389	\$ 223,805

# Galveston County Emergency Services District No. 2

## MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

For the Year Ended September 30, 2025

Graphic presentations of selected data from the summary tables are displayed below to assist in the analysis of the District's activities.



The District reported an increase in net position of \$223,805. Property taxes showed the most significant increase of \$134,050, or 9%, reflecting higher assessed values within the District. Sales taxes increased by \$11,647, due to continued economic growth within the District. EMS revenue decreased by \$100,672, or 23%, as billing collections moderated following strong prior-year growth. Investment income decreased by \$7,198, or 5%, due to moderating interest rates compared to the elevated rates of the prior year. Other revenue decreased \$136,650 due to the non-recurrence of the charity care grant received in the prior fiscal year.

The District's largest current year expense relates to VFD and EMS service operations totaling \$3,591,440. This increase of \$420,322 over the prior year is due to growth in the District, increased demand for services, and the significant employee compensation adjustments approved by the Board in summer 2024 to support retention of full-time EMS personnel.

### FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

As noted earlier, fund accounting is used to demonstrate and ensure compliance with finance-related legal requirements.

Governmental Funds – The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, the unassigned fund balance may

# Galveston County Emergency Services District No. 2

## MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)

For the Year Ended September 30, 2025

serve as a useful measure of the District's net resources available for spending at the end of the year.

The District's general fund reflects an unassigned fund balance of \$1,152,254. There was an increase in fund balance of \$361,946 from the prior year. The most significant change in the general fund when compared to the prior year relates to the increase in EMS expenditures of \$298,494, primarily due to the Board-approved compensation increases for all employee positions implemented in summer 2024 to support retention of full-time EMS personnel. In addition, other revenue decreased \$136,650 due to the non-recurrence of the charity care grant received in the prior year. Property taxes increased by \$119,452 due to greater assessed values within the District.

### **GENERAL FUND BUDGETARY HIGHLIGHTS**

Actual general fund revenues were less than final budgeted revenues by \$349,991 for the year. Actual general fund expenditures were under the final budget by \$330,398. The net change in fund balance for the year was a positive \$361,946 for the year.

### **CAPITAL ASSETS**

As of the end of the year, the Districts' governmental activities funds had invested \$1,619,735 in a variety of capital assets and infrastructure, net of accumulated depreciation. Current year additions of \$416,399 include Stryker medical equipment valued at \$381,539 and Motorola communications equipment valued at \$34,860. Additionally, the construction in progress balance of \$440,882 from the prior year was reclassified to depreciable vehicles upon completion of the pumper truck. More detailed information about the District's capital assets is presented in note IV.C to the financial statements.

### **LONG-TERM DEBT**

The District's outstanding notes payable increased by \$302,247 from the prior year due to the issuance of a new note payable with Stryker Sales, LLC. in the amount of \$381,539, partially offset by principal payments of \$79,292. The total long-term debt was \$605,199 at the close of the fiscal year. More detailed information about the District's long-term liabilities is presented in note IV.D to the financial statements.

### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET**

The District is located in Galveston County, Texas. The District anticipates an increase in the overall property values in the county resulting in an increase in the assessed valuation of the District. The overall economic recovery and continued development within the District will continue to fuel increased sales tax receipts in the coming year.

# Galveston County Emergency Services District No. 2

## *MANAGEMENT'S DISCUSSION AND ANALYSIS (Continued)*

For the Year Ended September 30, 2025

### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide a general overview of the District's finances. Questions concerning this report or requests for additional financial information should be directed to Greg Fountain, District Treasurer, P.O. Box 1698, Crystal Beach, Texas 77650.

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## ***FINANCIAL STATEMENTS***

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# Galveston County Emergency Services District No. 2

## STATEMENT OF NET POSITION

September 30, 2025

	<b>Governmental Activities</b>
<b><u>Assets</u></b>	
Cash	\$ 3,659,788
Taxes receivable	419,082
EMS receivable	98,602
Other assets	6,131
<b>Total Current Assets</b>	<b>4,183,603</b>
Net pension asset	54,973
Capital assets:	
Net depreciable capital assets	1,619,735
<b>Total Noncurrent Assets</b>	<b>1,674,708</b>
<b>Total Assets</b>	<b>5,858,311</b>
<b><u>Deferred Outflows of Resources</u></b>	
Pension outflows - TCDRS	179,049
<b>Total Deferred Outflows of Resources</b>	<b>179,049</b>
<b><u>Liabilities</u></b>	
Accounts payable	102,269
Accrued interest	11,766
Compensated absences, current	46,091
Long-term debt, current	192,775
<b>Total Current Liabilities</b>	<b>352,901</b>
Noncurrent liabilities:	
OPEB liability - TCDRS	3,333
Compensated absences, noncurrent	5,121
Long-term debt, noncurrent	412,424
<b>Total Noncurrent Liabilities</b>	<b>420,878</b>
<b>Total Liabilities</b>	<b>773,779</b>
<b><u>Deferred Inflows of Resources</u></b>	
OPEB inflows	387
<b><u>Net Position</u></b>	
Net investment in capital assets	1,069,509
Restricted for pensions	54,973
Unrestricted	4,138,712
<b>Total Net Position</b>	<b>\$ 5,263,194</b>

See Notes to Financial Statements.

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# Galveston County Emergency Services District No. 2

## STATEMENT OF ACTIVITIES

For the Year Ended September 30, 2025

	<b>Governmental Activities</b>
<b><u>Expenses</u></b>	
<b>Public safety - fire protection and emergency medical services</b>	
General and administrative	\$ 359,883
Fire department services	141,936
Emergency medical services	3,449,621
Interest	13,295
<b>Total Program Expenses</b>	<b>3,964,735</b>
 <b><u>General Revenues</u></b>	
Property taxes	1,596,819
Sales taxes	2,079,778
EMS revenue	344,749
Investment income	135,561
Other revenue	31,633
<b>Total General Revenues</b>	<b>4,188,540</b>
<b>Change in Net Position</b>	<b>223,805</b>
Beginning Net Position	5,039,389
<b>Ending Net Position</b>	<b>\$ 5,263,194</b>

See Notes to Financial Statements.

# Galveston County Emergency Services District No. 2

## BALANCE SHEET

September 30, 2025

		<u>General Fund</u>
<b><u>Assets</u></b>		
Cash	\$	3,659,788
Taxes receivable		419,082
EMS receivable, net		98,602
Other assets		6,131
<b>Total Assets</b>		<u><u>4,183,603</u></u>
 <b><u>Liabilities</u></b>		
Accounts payable		102,269
<b>Total Liabilities</b>		<u>102,269</u>
 <b><u>Deferred inflows of resources</u></b>		
Unavailable revenue - property taxes		121,859
Unavailable revenue - EMS		65,625
<b>Total Deferred Inflows of Resources</b>		<u>187,484</u>
 <b><u>Fund balance</u></b>		
Committed		2,741,596
Unassigned		1,152,254
<b>Total Fund Balance</b>		<u>3,893,850</u>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balance</b>	\$	<u><u>4,183,603</u></u>

See Notes to Financial Statements.

# Galveston County

## Emergency Services District No. 2

### RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION GOVERNMENTAL FUND

September 30, 2025

Fund Balances - Total Governmental Funds	\$	3,893,850
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**Adjustments for the Statement of Net Position:**

Capital assets used in governmental activities are not current financial resources and, therefore, not reported in the governmental funds.

Capital assets - net depreciable		1,619,735
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Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the governmental funds.

Property taxes receivable		121,859
EMS receivable		65,625
Net pension asset		54,973

Deferred outflows (inflows) of resources represent a consumption (acquisition) of net position that applies to a future period and is not recognized as an outflow or inflow of resources (expense/expenditures) until then

Pension outflows		179,049
OPEB inflows		(387)

Some liabilities, including bonds payable and deferred charges, are not reported as liabilities in the governmental funds.

Compensated absences		(51,212)
Accrued interest		(11,766)
OPEB Liability - TCDRS		(3,333)
Note payable - Due in one year		(192,775)
Note payable - Due in more than one year		(412,424)

		<table style="width: 100%; border-collapse: collapse;"> <tr> <td style="border-top: 1px solid black;"><b>Net Position of Governmental Activities</b></td> <td style="border-top: 1px solid black; text-align: right;"><b>\$</b></td> <td style="border-top: 1px solid black; text-align: right;"><b>5,263,194</b></td> </tr> </table>	<b>Net Position of Governmental Activities</b>	<b>\$</b>	<b>5,263,194</b>
<b>Net Position of Governmental Activities</b>	<b>\$</b>	<b>5,263,194</b>			

See Notes to Financial Statements.

# Galveston County

## Emergency Services District No. 2

### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE

For the Year Ended September 30, 2025

		<b>General Fund</b>
		<b>Fund</b>
<b>Revenues</b>		
Property taxes	\$	1,566,655
Sales taxes		2,079,778
EMS revenue		333,045
Investment income		135,561
Other revenue		31,633
<b>Total Revenues</b>		<b>4,146,672</b>
 <b>Expenditures</b>		
General and administrative		332,678
EMS expenses		3,080,755
Dues and subscriptions		3,750
Fire department		141,936
Professional and legal fees		73,712
Travel		16,130
Insurance		400
Capital outlay		431,827
<b>Debt service</b>		
Principal		79,292
Interest		5,785
<b>Total Expenditures</b>		<b>4,166,265</b>
 <b><u>Other Financing Sources (Uses)</u></b>		
Note issuance		381,539
<b>Total Other Financing Sources (Uses)</b>		<b>381,539</b>
<b>Net Change in Fund Balance</b>		<b>361,946</b>
<b>Beginning Fund Balance</b>		<b>3,531,904</b>
<b>Ending Fund Balance</b>	<b>\$</b>	<b>3,893,850</b>

See Notes to Financial Statements.

# Galveston County

## Emergency Services District No. 2

### *RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGE IN FUND BALANCE TO THE STATEMENT OF ACTIVITIES*

**For the Year Ended September 30, 2025**

Amounts reported for governmental activities in the Statement of Activities are different because:

Net change in fund balance	\$	361,946
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Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Capital outlay		416,399
Depreciation expense		(372,505)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		41,868
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Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Accrued interest		(7,510)
Compensated absences		19,067
Pension expense		70,507
OPEB expense		(3,720)

The issuance of long-term debt (e.g., bonds, leases, certificates of obligation) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similar items when they are first issued; whereas, these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items.

Principal payments		79,292
Issuance of note payable		(381,539)

		<table style="width: 100%; border-collapse: collapse;"> <tr> <td style="border-top: 1px solid black;"><b>Net Change in Net Position</b></td> <td style="border-top: 1px solid black; text-align: right;"><b>\$</b></td> <td style="border-top: 1px solid black; text-align: right;"><b>223,805</b></td> </tr> <tr> <td></td> <td></td> <td style="border-bottom: 3px double black; text-align: right;"></td> </tr> </table>	<b>Net Change in Net Position</b>	<b>\$</b>	<b>223,805</b>			
<b>Net Change in Net Position</b>	<b>\$</b>	<b>223,805</b>						

See Notes to Financial Statements.

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# Galveston County Emergency Services District No. 2

## NOTES TO FINANCIAL STATEMENTS

September 30, 2025

### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Description of Government-Wide Financial Statements and Reporting Entity

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government.

Galveston County Emergency Services District No. 2 (the "District") operates under Chapter 775 of V.T.C.A, Health and Safety Code. The District was formed on May 11, 2013 by a vote of the local citizens to support fire protection and emergency medical services for the benefit of the citizens and visitors of Bolivar Peninsula, Galveston County, Texas.

During the 2019 fiscal year, Peninsula Emergency Medical Services Inc. ("PEMSI") and the District announced an organizational restructuring to improve and enhance emergency medical services on the Bolivar Peninsula. PEMSII was created through the dedicated efforts of the three local volunteer fire departments (High Island VFD, Crystal Beach VFD, Port Bolivar VFD) and has been the provider for ambulance services on the Bolivar Peninsula since 2012. Previously, the District contracted with PEMSII to provide their ambulance service, as well as the Volunteer Fire Departments providing the fire protection. The District's Board of Commissioners and PEMSII Board of Directors worked together to facilitate the District's assumption of providing emergency medical services to peninsula residents and visitors. Beginning in January of 2019, the District became the new provider of the ambulance service on the Bolivar Peninsula and all PEMSII employees were retained by the District.

As required by generally accepted accounting principles, these basic financial statements have been prepared based on considerations regarding the potential for inclusion of other entities, organizations, or functions as part of the District's financial reporting entity. The District has adopted Governmental Accounting Standards Board Statement No. 61, *The Financial Reporting Entity*. No other entities have been included in the District's reporting entity. Additionally, as the District is considered a primary government for financial reporting purposes, its activities are not considered a part of any other governmental or other type of reporting entity.

Considerations regarding the potential for inclusion of other entities, organizations or functions in the District's financial reporting entity are based on criteria prescribed by generally accepted accounting principles. These same criteria are evaluated in considering whether the District is a part of any other governmental or other type of reporting entity. The overriding elements associated with prescribed criteria considered in determining that the District's financial reporting entity status is that of a primary government are that it has a separately elected governing body; it is legally separate; and is fiscally independent of other state and local governments. Additionally prescribed criteria under generally accepted

# Galveston County Emergency Services District No. 2

## NOTES TO FINANCIAL STATEMENTS, *Continued*

September 30, 2025

accounting principles include considerations pertaining to organizations for which the primary government is financially accountable, and considerations pertaining to organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

### **B. Basis of Presentation Government-Wide and Fund Financial Statements**

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information about the District as a whole. These statements include all activities of the primary government. Governmental activities are normally supported by taxes and intergovernmental revenues.

The Statement of Activities presents a comparison between direct expenses and program revenues of each function of the District's governmental activities. Direct expenses are those that are specifically associated with a program or function and, therefore, are clearly identifiable to a particular function. Program revenues include charges paid by the recipients of goods or services offered by the programs and grants that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, such as taxes and investment earnings, are presented as general revenues.

The fund financial statements provide information about the government's funds. Separate statements for each fund category are presented.

The government reports the following governmental funds:

#### **Governmental Funds**

Governmental funds are those funds through which most governmental functions are typically financed.

##### **General Fund**

The general fund is used to account for the operations of the District's emergency service operations and all other financial transactions not properly includable in other funds. The principal sources of revenue are related to property taxes and sales taxes. Expenditures include all costs associated with the daily operations and contractual obligations of the District.

During the course of operations the government has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial

# Galveston County Emergency Services District No. 2

## NOTES TO FINANCIAL STATEMENTS, *Continued*

September 30, 2025

statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities are eliminated so that only the net amount is included as internal balances in the governmental activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

### C. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, sales taxes, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or

# Galveston County Emergency Services District No. 2

## NOTES TO FINANCIAL STATEMENTS, *Continued*

September 30, 2025

within the availability period for this revenue source (within 60 days of year end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year end). All other revenue items are considered to be measurable and available only when cash is received by the government.

### **D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position/Fund Balance**

#### **1. Deposits and Investments**

The District's cash and cash equivalents are considered to be cash on hand, demand deposits and short term investments with original maturities of three months or less from the date of acquisition.

In accordance with GASB Statement No. 31, *Accounting and Reporting for Certain Investments and External Investment Pools*, the District reports all investments at fair value, except for "money market investments" and "2a7-like pools." Money market investments, which are short-term highly liquid debt instruments that may include U.S. Treasury and agency obligations, are reported at amortized costs. Investment positions in external investment pools that are operated in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940 are reported using the pools' share price.

The District has adopted a written investment policy regarding the investment of its funds as defined in the Public Funds Investment Act, Chapter 2256, of the Texas Governmental Code. In summary, the District is authorized to invest in the following:

- Direct obligations of the U.S. Government
- Fully collateralized certificates of deposit and money market accounts
- Statewide investment pools

#### **2. Fair Value**

The District has applied Governmental Accounting Standards Board ("GASB") Statement No. 72, *Fair Value Measurement and Application*. GASB Statement No. 72 provides guidance for determining a fair value measurement for reporting purposes and applying fair value to certain investments and disclosures related to all fair value measurements.

#### **3. Receivables and Interfund Transactions**

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the year are referred to as either "interfund receivables/payables"

# Galveston County Emergency Services District No. 2

## NOTES TO FINANCIAL STATEMENTS, *Continued*

September 30, 2025

(i.e., the current portion of interfund loans) or “advances to/from other funds” (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as “due to/from other funds” in the fund financial statements. If the transactions are between the primary government and its component unit, these receivables and payables are classified as “due to/from component unit/primary government.” Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances.”

Advances between funds are offset by a fund balance reserve account in the applicable governmental fund to indicate they are not available for appropriation and are not expendable available financial resources.

All trade receivables are shown net of any allowance for uncollectible amounts.

#### **4. Property Taxes**

Property taxes are levied by October 1 on the assessed value listed as of the prior January 1 for all real and business personal property in conformity with Subtitle E, Texas Property Tax Code. Taxes are due on receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year in which imposed. Penalties are calculated after February 1 up to the date collected by the government at the rate of 6% for the first month and increased 1% per month up to a total of 12%. Interest is calculated after February 1 at the rate of 1% per month up to the date collected by the government. Under state law, property taxes levied on real property constitute a lien on the real property which cannot be forgiven without specific approval of the State Legislature. The lien expires at the end of twenty years. Taxes levied on personal property can be deemed uncollectible by the District.

#### **5. Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items) are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by the government, as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation. Major outlays for capital assets and improvements are capitalized as projects are constructed.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets' lives are not capitalized.

Property, plant, and equipment of the government are depreciated using the straight-line method over the following estimated useful years.

# Galveston County Emergency Services District No. 2

## NOTES TO FINANCIAL STATEMENTS, *Continued*

September 30, 2025

<u>Asset Description</u>	<u>Estimated Useful Life</u>
Vehicles	5 to 15 years
Furniture and equipment	5 to 10 years
Buildings and improvements	15 to 30 years

### 6. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/ expenditure) until then. An example is a deferred charge on refunding reported in the government-wide statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The government has only one type of item, which arises only under a modified accrual basis of accounting, that qualifies for reporting in this category. Accordingly, the item, *unavailable revenue*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from one source: property taxes. This amount is deferred and recognized as an inflow of resources in the period that the amounts become available.

### 7. Net Position Flow Assumption

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government’s policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

### 8. Fund Balance Flow Assumptions

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the

# Galveston County Emergency Services District No. 2

## NOTES TO FINANCIAL STATEMENTS, *Continued*

September 30, 2025

government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

### **9. Fund Balance Policies**

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The government itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

Committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. The governing Board is the highest level of decision-making authority for the government that can, by adoption of an ordinance prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another ordinance) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as committed. The governing body (Board of Commissioners) has by resolution authorized the Treasurer to assign fund balance. The Board may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

### **10. Long-Term Obligations**

Long-term debt for governmental funds is not reported as liabilities in the fund financial statements until due. The debt proceeds are reported as other financing sources, net of the applicable premium or discount and payments of principal and interest reported as expenditures. In the governmental fund types, issuance costs, even if withheld from the actual net proceeds received, are reported as debt service expenditures. However, claims and judgments paid from governmental funds are reported as a liability in the fund financial statements only for the portion expected to be financed from expendable available financial resources.

Assets acquired under the terms of capital leases are recorded as liabilities and capitalized in the government-wide financial statements at the present value of net minimum lease

# Galveston County Emergency Services District No. 2

## NOTES TO FINANCIAL STATEMENTS, *Continued*

September 30, 2025

payments at inception of the lease. In the year of acquisition, capital lease transactions are recorded as other financing sources and as capital outlay expenditures in the general fund. Lease payments representing both principal and interest are recorded as expenditures in the general fund upon payment with an appropriate reduction of principal recorded in the government-wide financial statements.

### **11. Compensated Absences**

The liability for compensated absences reported in the government-wide fund statements consist of unpaid, accumulated paid time off ("PTO") balances. The liability has been calculated using the vesting method, in which leave amounts for both employees who currently are eligible to receive termination payments and other employees who are expected to become eligible in the future to receive such payments upon termination are included. Vested or PTO of government-wide funds are recognized as an expense and liability of those funds as the benefits accrue to employees. Full-time employees who have completed three-hundred and sixty five days of continuous employment are entitled to begin accruing PTO at the rate of one-hundred and twenty hours per calendar year. Employees may carry over up to 40% (48) hours of paid time off with District Manager approval. Upon termination of employment, employees will be paid for unused PTO that was accrued during the calendar year of the termination of employment.

It is the District's policy to liquidate compensated absences with currently available expendable resources. Accordingly, the District's governmental funds recognize accrued compensated absences when it is paid.

### **12. Estimates**

The preparation of financial statements, in conformity with generally accepted accounting principles, requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### **13. Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the Fiduciary Net Position of the Texas County & District Retirement System (TCDRS) and additions to/deductions from TCERS's Fiduciary Net Position have been determined on the same basis as they are reported by TCERS. For this purpose, plan contributions are recognized in the period that compensation is reported for the employee, which is when contributions are legally due. Benefit payments and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

# Galveston County Emergency Services District No. 2

## NOTES TO FINANCIAL STATEMENTS, *Continued*

September 30, 2025

### II. RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

**A. Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net position.**

The governmental fund balance sheet includes reconciliation between *fund balance-total governmental funds* and *net position-governmental activities* as reported in the government-wide statement of net position. One element of that reconciliation explains that long-term assets, such as property tax receivable, are not available to pay for current-period expenditures and, therefore, are deferred in the governmental funds.

**B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities.**

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between net changes in fund balances – total governmental funds and changes in net position of governmental states that, “Revenue in the Statement of Activities that does not provide current financial resources are not reported as revenue in the funds.”

### III. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the general fund. The budget is prepared using the same method of accounting as for financial reporting and serves as a planning tool. Encumbrance accounting is not utilized.

An unappropriated budget is prepared by fund and function. The legal level of control is considered to be the fund level. Appropriations lapse at the end of the year. Several supplemental budget appropriations were made during the year.

# Galveston County Emergency Services District No. 2

## NOTES TO FINANCIAL STATEMENTS, *Continued*

September 30, 2025

### IV. DETAILED NOTES ON ALL FUNDS

#### A. Deposits and Investments

As of September 30, 2025, the District had the following investments:

<b>Investments Type</b>	<b>Value</b>	<b>Weighted Average Maturity (Days)</b>
External investment pools	\$ 3,461,269	24
Total value	\$ 3,461,269	
Portfolio weighted average maturity		24

Applicable state laws and regulations allow the District to invest its funds in direct or indirect obligations of the United States, the State, or any county, city, school district, or other political subdivision of the State. Funds may also be placed in certificates of deposit of state or national banks or savings and loan associations (depository institutions) domiciled within the State. Related state statutes and provisions included in the District’s bond resolutions require that all funds invested in depository institutions be guaranteed by federal depository insurance and/or be secured in the manner provided by law for the security of public funds.

*Custodial Credit Risk – deposits.* In the case of deposits, this is the risk that in the event of a bank failure, the District’s deposits may not be returned to it. The District requires funds on deposit at the depository bank to be collateralized by securities when in excess of FDIC coverage. As of September 30, 2025, checking deposits were collateralized by an amount over and above the yearend balances.

The District invests in TexStar. At year end, the value of TexStar investments was \$2,825,733.

#### TexStar

TexSTAR has been established for governmental entities pursuant to the Interlocal Cooperation Act, Chapter 791 of the Texas Government Code, and the Public Funds Investment Act, Chapter 2256 of the Texas Government Code and operates in a manner consistent with the SEC's Rule 2a7 of the Investment Company Act of 1940. TexSTAR's governing body is a five-member Board consisting of three representatives of participants and one member designated by each of the co-administrators. The Board holds legal title to all money, investments, and assets and has the authority to employ personnel, contract for services, and engage in other administrative activities necessary or convenient to accomplish the objectives of TexSTAR. Board oversight of TexSTAR is maintained through daily, weekly, and monthly reporting requirements. TexSTAR is rated AAAM by Standard &

# Galveston County Emergency Services District No. 2

## NOTES TO FINANCIAL STATEMENTS, Continued

September 30, 2025

Poor's. The District's fair value position is stated at the value of the position upon withdrawal. There were no limitations or restrictions on withdrawals.

### B. Receivables

The following comprise receivable balances of the primary government at year end:

	<b>General</b>
Property Taxes	\$ 100,486
Sales Tax	318,596
EMS	668,951
Due from Emergicon	31,707
Allowance	(602,056)
	\$ 517,684

### C. Capital Assets

The following is a summary of changes in capital assets for the year ended September 30, 2025:

	<b>Beginning Balances</b>	<b>Increases</b>	<b>Decreases/ Reclassifications</b>	<b>Ending Balances</b>
Capital assets, not being depreciated:				
Construction in progress	\$ 440,882	\$ -	\$ (440,882)	\$ -
Total capital assets not being depreciated	440,882	-	(440,882)	-
Capital assets, being depreciated:				
Vehicles	1,724,049	-	440,882	2,164,931
Equipment	705,706	416,399	-	1,122,105
Total capital assets being depreciated	2,429,755	416,399	440,882	3,287,036
Less accumulated depreciation				
Vehicles	(811,681)	(256,365)	-	(1,068,046)
Equipment	(483,115)	(116,140)	-	(599,255)
Total accumulated depreciation	(1,294,796)	(372,505)	-	(1,667,301)
Net capital assets being depreciated	1,134,959	43,894	440,882	1,619,735
<b>Total Capital Assets</b>	\$ 1,575,841	\$ 43,894	\$ -	\$ 1,619,735

# Galveston County Emergency Services District No. 2

## NOTES TO FINANCIAL STATEMENTS, Continued

September 30, 2025

### D. Long-Term Obligations

The following is a summary of long-term obligations for the year ended September 30, 2025:

	Beginning Balance	Additions	Reductions	Ending Balance	Amounts Due within One Year
<b>Governmental Activities:</b>					
Bonds, notes and other payables:					
Notes payable	\$ 302,952	\$ 381,539	\$ (79,292)	\$ 605,199	\$ 192,775
<b>Total Governmental Activities</b>	<b>\$ 302,952</b>	<b>\$ 381,539</b>	<b>\$ (79,292)</b>	<b>\$ 605,199</b>	<b>\$ 192,775</b>
<b>Long-term liabilities due in more than one year</b>				<b>\$ 412,424</b>	

The District issued a promissory note to finance a fire truck with Government Capital Corporation in the amount of \$301,776 with an interest rate of 2.49%. Payments are due in annual installments in the amount of \$64,938 through 2027. The note is secured by future property tax and underlying assets of the District.

The District entered into a note agreement with Stryker Sales, LLC. to purchase medical equipment in the amount of \$154,700 with an interest rate of 1.97%. Payments are due in quarterly installments in the amount of \$10,188 through 2027. The note is secured by future property tax and underlying assets of the District.

The District entered into a note agreement with Stryker Sales, LLC. to purchase medical equipment in the amount of \$381,539 with an interest rate of 2.49%. Payments are due in annual installments in the amount of \$82,101 through 2030. The note is secured by future property tax and underlying assets of the District.

#### Notes Payable

Year ending September 30,	Notes Payable		
	Principal	Interest	Total
2026	\$ 192,775	\$ 14,228	\$ 207,002
2027	177,896	9,897	187,792
2028	76,262	5,840	82,101
2029	78,161	3,941	82,101
2030	80,107	1,995	82,101
	<b>\$ 605,199</b>	<b>\$ 35,899</b>	<b>\$ 641,099</b>

# Galveston County Emergency Services District No. 2

## NOTES TO FINANCIAL STATEMENTS, *Continued*

September 30, 2025

### E. Other Long-term Liabilities

The following is a summary of changes in the District’s other long-term liabilities for the year ended. The District uses the general fund to liquidate compensated absences.

	Beginning Balance	Additions	Reductions	Ending Balance	Amounts Due Within One Year
<b>Governmental Activities:</b>					
Compensated Absences	\$ 70,279	\$ 83,092	\$ (102,159)	\$ 51,212	\$ 46,091
<b>Total Governmental Activities</b>	\$ 70,279	\$ 83,092	\$ (102,159)	\$ 51,212	\$ 46,091
			Long-term liabilities due in more than one year		\$ 5,121

## V. OTHER INFORMATION

### A. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the District carries commercial insurance. The District has not significantly reduced insurance coverage or had settlements that exceeded coverage amounts for the past year.

### B. Contingent Liabilities

Amounts received or receivable from granting agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amounts of expenditures which may be disallowed by the grantor cannot be determined at this time although the District expects such amounts, if any, to be immaterial.

Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported. Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends, including frequency and amount of payouts, and other economic and social factors.

### C. Fire Protection and EMS Services

On April 1, 2014, the District entered into agreements with the Crystal Beach, High Island, and Port Bolivar Volunteer Fire Departments as well as the Peninsula Emergency Medical Services, Inc. (“PEMSI”) to provide fire protection and prevention services and emergency services to the residents of the District. The District reviews and approves the funding

# Galveston County Emergency Services District No. 2

## NOTES TO FINANCIAL STATEMENTS, *Continued*

September 30, 2025

budget for each contracted entity prior to the start of the fiscal year. Amounts paid to each entity under this agreement for the current year totaled, \$32,820, \$78,411, and \$30,705, respectively.

### **D. Emergency Fund**

The District has established separate savings accounts which is reserved for emergencies. As of year end, the accounts contained \$2,741,596 and is committed within fund balance.

### **E. Defined Benefit Pension Plan**

#### **1. Plan Description**

The District provides retirement, disability, and death benefits for all its eligible employees through a nontraditional defined benefit pension plan in the statewide Texas County & District Retirement System ("TCDRS"). The Board of Trustees of TCDRS is responsible for the administration of the statewide agent multiple-employer public employee retirement system consisting of 870 nontraditional defined contribution benefit plans. TCDRS, in the aggregate, issues a comprehensive annual financial report ("ACFR") on a calendar year basis. The ACFR is available upon written request from the TCDRS Board of Trustees at P.O. Box 2034, Austin, Texas 78768-2034.

#### **2. Benefits Provided**

The plan provisions are adopted by the District within the options available in Texas state statutes governing TCDRS (TCDRS Act). Members can retire at ages 60 and above with 8 or more years of service, with 20 years of service regardless of age, or when the sum of their age and years of service equals 75 or more. Members are vested after 8 years of service, but must leave their accumulated contributions in the plan to receive any employer-financed benefit. Members who withdraw their personal contributions in a lump sum are not entitled to any amounts contributed by their employer.

Benefit amounts are determined by the sum of the employee's contribution to the plan, with interest, and employer-financed monetary credits. The level of these monetary credits is adopted by the District within the actuarial constraints imposed by the TCDRS Act so that the resulting benefits can be expected to be adequately financed by the employer's commitment to contribute. At retirement, death, or disability, the benefit is calculated by converting the sum of the employee's accumulated contributions and the employer-financed monetary credits to a monthly annuity using annuity purchase rates prescribed by the TCDRS Act.

# Galveston County Emergency Services District No. 2

## NOTES TO FINANCIAL STATEMENTS, *Continued*

September 30, 2025

### 3. Funding Policy

The District has elected the annually determined contribution rate (ADCR) plan provisions of the TCDRS Act. The plan is funded by monthly contributions from both employee members and the employer based on the covered payroll of employee members. Under the TCDRS Act, the contribution rate of the employer is actuarially determined annually.

The District contributed using the ADCR of 9.59% for calendar years 2025 and 2024, respectively.

The District adopted the rate of 7% as the contribution rate payable by the employee members for calendar year 2025. The District may change the employee contribution rate and the employer contribution rate within the options available in the TCDRS Act.

### 4. Contributions

	<u>9/30/2025</u>
Actuarially determined employer contributions	\$ 224,230
Contributions in relation to the actuarially determined contributions	\$ 224,230
Contribution deficiency (excess)	-
Annual covered employee payroll	\$ 2,338,169
Employer contributions as a % of covered employee payroll	9.6%

The required contribution rates for fiscal year 2025 were determined as part of the December 31, 2024 actuarial valuation.

Additional information as of the latest actuarial valuation, December 31, 2024, also follows:

Valuation Date	<u>12/31/2024</u>
Actuarial Cost Method	Entry Age
Amortization Method	Level Percent of payroll, closed
Amortization Period in years	20.0 years
Asset Valuation Method	5-year smoothed market
Inflation	2.50%
Investment Rate of Return	7.50%
Salary Increases	4.7 % including inflation

# Galveston County Emergency Services District No. 2

## NOTES TO FINANCIAL STATEMENTS, *Continued*

September 30, 2025

### Employees covered by benefit terms

At the December 31, 2024 valuation and measurement date, the following employees were covered by the benefit terms:

Active members	32
Inactive members currently receiving benefits	8
Total	40

### 5. Net Pension Liability (Asset)

The District's Net Pension Liability (Asset) was measured as of December 31, 2024, and the Total Pension Liability (TPL) used to calculate the Net Pension Liability was determined by an actuarial valuation as of that date.

#### Actuarial assumptions:

The Total Pension Liability in the December 31, 2024 actuarial valuation was determined using the following actuarial assumptions:

Inflation	2.50% per year
Overall payroll growth	4.7% average per year, varies by age and service
Investment Rate of Return	7.5%, net of pension plan investment expense, including inflation

Salary increases were based on a service-related table. Mortality rates for active members, retirees, and beneficiaries were based on the gender-distinct RP2000 Combined Healthy Mortality Table.

Actuarial assumptions used in the December 31, 2024, valuation were based on the results of an actuarial experience study updated every four years, except where required to be different by GASB 68.

The long-term expected rate of return on pension plan investments is 7.50% gross of administrative expenses. The pension plan's policy in regard to the allocation of invested assets is established and may be amended by the TCDRS Board of Trustees. Plan assets are managed on a total return basis with an emphasis on both capital appreciation as well as the production of income, in order to satisfy the short-term and long-term funding needs of TCDRS.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for

# Galveston County Emergency Services District No. 2

## NOTES TO FINANCIAL STATEMENTS, Continued

September 30, 2025

each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Benchmark	Target Allocation (1)	Geometric Real Rate of Return (Expected minus inflation) (2)
US Equities	Dow Jones U.S. Total Stock Market Index	13%	4.75%
Private Equity	Cambridge Associates Global Private Equity & Venture Capital Index (5)	25%	7.75%
Global Equities	MSCI World (net) Index	4%	4.75%
International Equities – Developed	MSCI World Ex USA (net) Index	6%	4.75%
Investment - Grade Bonds	Bloomberg U.S. Aggregate Bond Index	3%	2.35%
Strategic Credit	FTSE High-Yield Cash-Pay Capped Index	9%	3.65%
Direct Lending	Morningstar LSTA US Leveraged Loan TR USD Index	16%	7.25%
Distressed Debt	Cambridge Associates Distressed Securities Index (3)	4%	6.90%
REIT Equities	67% FTSE NAREIT Equity REITs Index + 33% S&P Global REIT (net) Index	2%	4.10%
Commodities	Bloomberg Commodities Index	2%	
Master Limited Partnerships (MLPs)	Alerian MLP Index	2%	5.20%
Private Real Estate Partnerships	Cambridge Associates Real Estate Index (4)	6%	5.70%
Hedge Funds	Hedge Fund Research, Inc. (HFRI) Fund of Funds Composite Index	6%	3.25%
Cash Equivalents	90-day U.S. Treasury	2%	0.60%

(1) Target asset allocation adopted at the March 2025 TCDRS Board meeting.

(2) Geometric real rates of return in addition to assumed inflation of 2.2%, per Cliffwater's 2024 capital market assumptions.

(3) Includes vintage years 2005-present of Quarter Pooled Horizon IRRs.

(4) Includes vintage years 2007-present of Quarter Pooled Horizon IRRs.

(5) Includes vintage years 2006-present of Quarter Pooled Horizon IRRs.

# Galveston County Emergency Services District No. 2

## NOTES TO FINANCIAL STATEMENTS, *Continued*

September 30, 2025

### Discount Rate:

The discount rate used to measure the Total Pension Liability (Asset) was 7.60%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made at the rates specified in statute. Based on that assumption, the pension plan's Fiduciary Net Position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability (Asset).

### Changes in the Net Pension Liability (Asset)

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a) – (b)
<b>Balance at 12/31/23</b>	\$ -	\$ -	\$ -
Changes for the year:			
Service Cost	317,579	-	317,579
Interest on total pension liability <sup>(1)</sup>	24,108	-	24,108
Effect of economic/demographic gains or losses	981	-	981
Effect of assumptions changes or inputs	-	-	-
Benefit payments and refunds	(751)	(751)	-
Administrative expense	-	(216)	216
Member contributions	-	156,005	(156,005)
Net investment income (loss)	-	7,818	(7,818)
Employer contributions	-	213,726	(213,726)
Other <sup>(2)</sup>	-	20,308	(20,308)
Net changes	341,917	396,890	(54,973)
<b>Balance at 12/31/24</b>	<u>\$ 341,917</u>	<u>\$ 396,890</u>	<u>\$ (54,973)</u>

(1) Reflects the change in the liability due to the time value of money. TCDRS does not charge fees or interest.

(2) Relates to allocation of system-wide items.

### Sensitivity of the net pension liability (asset) to changes in the discount rate

The following presents the net pension liability of the District, calculated using the discount rate of 7.60%, as well as what the District's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.60%) or 1 percentage point higher (8.60%) than the current rate:

# Galveston County Emergency Services District No. 2

## NOTES TO FINANCIAL STATEMENTS, *Continued*

September 30, 2025

1% Decrease 6.60%	Current Single Rate Assumption 7.60%	1% Increase 8.60%
\$ 11,217	\$ (54,973)	\$ (107,364)

**Pension Plan Fiduciary Net Position:**

Detailed information about the pension plan’s Fiduciary Net Position is available in a separately-issued TCDRS financial report. That report may be obtained on the internet at [www.tcdrs.com](http://www.tcdrs.com).

**6. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

For the year ended September 30, 2025, the District recognized pension expense of \$152,538.

At September 30, 2025, the District reported deferred outflows and inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred (Inflows) of Resources
Difference between expected and actual economic experience	\$ 858	\$ -
Differences between projected and investment earnings	5,357	-
Contributions subsequent to the measurement date	172,834	-
<b>Total</b>	<b>\$ 179,049</b>	<b>\$ -</b>

The District reported \$172,834 as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date that will be recognized as a reduction of the net pension liability for the year ending September 30, 2026.

# Galveston County Emergency Services District No. 2

## NOTES TO FINANCIAL STATEMENTS, *Continued*

September 30, 2025

Other amounts reported as deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended December 31:	
2025	\$ 1,462
2026	1,462
2027	1,462
2028	1,463
2029	123
Thereafter	243
	<hr/>
	\$ 6,215

### F. Other Postemployment Benefits

The District also participates in the cost sharing multiple-employer defined benefit group-term life insurance plan operated by the Texas County and District Retirement System (TCDRS) effective January 1, 2024. This plan is referred to as the Group Term Life Fund (GTLF). This optional plan provides group term life insurance coverage to current eligible employees and to retired employees. The coverage provided to retired employees is a postemployment benefit other than pension benefits (OPEB). Retired employees are insured for \$5,000.

The GTLF is a separate trust administered by the TCDRS Board of Trustees. TCDRS issues a publicly available comprehensive annual financial report (ACFR) that includes financial statements and required supplementary information for the GTLF. This report is available at [www.tcdrs.org](http://www.tcdrs.org). TCDRS' ACFR may also be obtained by writing to the Texas County & District Retirement System, P.O. Box 2034, Austin, TX 78768-2034, or by calling 800-823-7782.

Each participating employer contributes to the GTLF at a contractually required rate. An annual actuarial valuation is performed and the contractual rate is determined using the unit credit method for providing one-year term life insurance. The District contributions to the GTLF for the years ended September 30, 2025, were \$0, which equaled the contractually required contributions for the year.

# Galveston County Emergency Services District No. 2

## NOTES TO FINANCIAL STATEMENTS, *Continued*

September 30, 2025

### Employees covered by benefit terms

At the December 31, 2024 valuation and measurement date, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefits	0
Inactive employees entitled to but not yet receiving benefits	0
Active employees	<u>32</u>
<b>Total</b>	<b>32</b>

Schedule of Contribution Rates  
(*RETIREE-only portion of the rate*)

Plan/ Calendar Year	Annual Required Contribution (Rate)	Actual Contribution Made (Rate)	Percentage of ARC Contributed
2024	0.0%	0.0%	100.0%
2025	0.0%	0.0%	100.0%

### Total OPEB Liability

The District's Postemployment Benefits Other Than Pensions Liability for the Group Term Life Fund (GTLF OPEB) will be measured as of December 31, 2024, and the Total OPEB Liability will be determined by an actuarial valuation as of that date.

### Actuarial assumptions:

The Total OPEB Liability in the December 31, 2024 actuarial valuation was determined using the following actuarial assumptions:

Actuarial cost method	Entry Age Level Percent of Salary
Amortization method	Straight-Line amortization over Tenure
Investment rate of return	4.08%
Discount rate	20 Year Bond GO Index at 12/31/24
Salary increases	0.40% - 5.25%
Mortality	100% - 160% of Pub-2010 General Employees Amount-Weighted Mortality Table for males and females.

# Galveston County Emergency Services District No. 2

## NOTES TO FINANCIAL STATEMENTS, Continued

September 30, 2025

### Discount Rate:

The discount rate used to measure the Total OPEB Liability was 4.08%. The discount rate was based on the Fidelity Index's "20-Year Municipal GO AA Index" rate published by bondbuyer.com as of December 26, 2024.

### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the City, calculated using the discount rate of 4.08%, as well as what the City's total OPEB liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower 3.08% or 1-percentage-point higher 5.08% than the current rate:

1% Decrease 3.08%	Current Single Rate 4.08%	1% Increase 5.08%
\$ 3,867	\$ 3,333	\$ 2,898

### Changes in the Total OPEB Liability:

	Total OPEB Liability
<b>Balance at 12/31/23</b>	\$ -
Changes for the year:	
Service Cost	3,644
Interest	119
Difference between expected and actual experience	-
Changes of assumptions	(430)
Benefit payments	-
Net changes	3,333
<b>Balance at 12/31/24</b>	<b>\$ 3,333</b>

### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended September 30, 2025, the District recognized OPEB expense of \$3,720.

# Galveston County Emergency Services District No. 2

## NOTES TO FINANCIAL STATEMENTS, *Continued*

September 30, 2025

At September 30, 2025, the District reported deferred outflows of resources and deferred inflows of resources related to the OPEB liability from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred (Inflows) of Resources</u>
Changes in assumptions	\$ -	\$ (387)
<b>Total</b>	<u>\$ -</u>	<u>\$ (387)</u>

The District reported \$0 as deferred outflows of resources related to OPEB resulting from contributions subsequent to the measurement date that will be recognized as a reduction of the net OPEB liability for the year ending September 30, 2026.

Other amounts reported as deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<b>Year ended December 31:</b>	
2025	\$ (43)
2026	(43)
2027	(43)
2028	(43)
2029	(43)
Thereafter	(172)
	<u>\$ (387)</u>

### G. Subsequent Events

There were no material subsequent events through May 18, 2026, the date the financial statements were issued.

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***REQUIRED SUPPLEMENTARY INFORMATION***

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**Galveston County**  
**Emergency Services District No. 2**  
*BUDGETARY COMPARISON SCHEDULE - GENERAL FUND*  
For the Year Ended September 30, 2025

	Original Budget	Final Budget	Actual	Variance Positive (Negative)
<b>Revenues</b>				
Property taxes	\$ 1,500,000	\$ 1,500,000	\$ 1,566,655	\$ 66,655
Sales taxes	1,850,000	1,850,000	2,079,778	229,778
EMS revenue	250,000	250,000	333,045	83,045
Investment income	60,000	60,000	135,561	75,561
Other revenue	695,313	836,663	31,633	(805,030)
<b>Total Revenues</b>	<u>4,355,313</u>	<u>4,496,663</u>	<u>4,146,672</u>	<u>(349,991)</u>
<b>Expenditures</b>				
Administrative				
General and administrative	611,920	775,320	332,678	442,642
EMS expenses	2,727,500	2,726,750	3,080,755	(354,005)
Dues and subscriptions	7,450	7,450	3,750	3,700
Fire department	2,500	2,500	141,936	(139,436)
Professional and legal fees	102,600	106,700	73,712	32,988
Travel	19,000	19,500	16,130	3,370
Insurance	6,400	6,400	400	6,000
Capital outlay	807,943	801,043	431,827	369,216
Debt Service				
Principal	-	-	79,292	(79,292)
Interest	70,000	51,000	5,785	45,215
<b>Total Expenditures</b>	<u>4,355,313</u>	<u>4,496,663</u>	<u>4,166,265</u>	<u>330,398</u>
<b>Net Change in Fund Balance</b>	<u>\$ -</u>	<u>\$ -</u>	361,946	<u>\$ 361,946</u>
Beginning Fund Balance			<u>3,531,904</u>	
<b>Ending Fund Balance</b>			<u>\$ 3,893,850</u>	

**Notes to Required Supplementary Information:**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP).

# Galveston County

## Emergency Services District No. 2

### SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS

For the Year Ended September 30, 2025

	12/31/2024
Total pension liability	
Service cost	\$ 317,579
Interest (on the Total Pension Liability)	24,108
Differences	981
Benefit payments, including refunds of participant contributions	(751)
<b>Net change in total pension liability</b>	<b>341,917</b>
<b>Total pension liability - beginning</b>	<b>-</b>
<b>Total pension liability - ending (a)</b>	<b>\$ 341,917</b>
<b>Plan fiduciary net position</b>	
Contributions - employer	\$ 213,726
Contributions - members	156,005
Net investment income (loss)	7,818
Benefit payments, including refunds of participant contributions	(751)
Administrative expenses	(216)
Other	20,308
<b>Net change in plan fiduciary net position</b>	<b>396,890</b>
<b>Plan fiduciary net position - beginning</b>	<b>-</b>
<b>Plan fiduciary net position - ending (b)</b>	<b>\$ 396,890</b>
<b>Fund's net pension liability (asset) - ending (a) - (b)</b>	<b>\$ (54,973)</b>
<b>Plan fiduciary net position as a percentage of the total pension liability (asset)</b>	116.08%
<b>Covered payroll</b>	\$ 2,228,638
<b>Fund's net position as a percentage of covered payroll</b>	-2.47%



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# Galveston County

## Emergency Services District No. 2

### SCHEDULE OF CHANGES IN POSTEMPLOYMENT BENEFITS OTHER THAN PENSION (OPEB) LIABILITY AND RELATED RATIOS TEXAS COUNTY & DISTRICT RETIREMENT SYSTEM

Years Ended:

	12/31/2024
Total OPEB liability	
Service cost	\$ 3,644
Interest	119
Changes of assumptions	(430)
<b>Net changes</b>	<b>3,333</b>
<b>Total OPEB liability - beginning</b>	<b>-</b>
<b>Total OPEB liability - ending</b>	<b>\$ 3,333</b>
<b>Covered payroll</b>	<b>\$ 2,228,638</b>
<b>Total OPEB Liability as a percentage of covered payroll</b>	<b>0.15%</b>

**Notes to schedule:**

- <sup>1</sup> This schedule is presented to illustrate the requirement to show information for ten years. However, until a full ten-year trend is compiled, only available information is shown.
- <sup>2</sup> No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB statement No. 75 to pay related benefits.